



'Better Decision Making' Tool
Informing our approach to sustainability, resilience and fairness

The 'Better Decision Making' tool should be completed when proposing new projects, services, policies or strategies.

This integrated impact assessment tool was designed to help you to consider the impact of your proposal on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services. The purpose of this new tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence.

Part 1 of this form should be completed as soon as you have identified a potential area for change and when you are just beginning to develop a proposal. If you are following the All About Projects Framework it should be completed before going through Gateway 3.

Part 2 of this form should be filled in once you have completed your proposal and prior to being submitted for consideration by the Executive. If you are following the All About Projects Framework it should be completed before going through Gateway 4. Your answer to questions 1.4 in the improvements section must be reported in any papers going to the Executive and the full 'Better Decision Making' tool should be attached as an annex.

Guidance to help you complete the assessment can be obtained by hovering over the relevant text or by following this link to the 'Better Decision Making' tool on Colin.

Guidance on completing this assessment is available by hovering over the text boxes. The full guidance document can be accessed by following this link to the 'Better Decision Making' tool on Colin.

Please complete all fields (and expand if necessary).

Introduction

Service submitting the proposal:	Health and Wellbeing Board
Name of person completing the assessment:	Tracy Wallis
Job title:	Health and Wellbeing Partnerships Co-ordinator
Directorate:	Health, Housing and Adult Social Care
Date Completed:	3rd July 2017
Date Approved: form to be checked by service	Approved by Fiona Phillips - 3rd July 2017

Part 1

Section 1: What is the proposal?

1.1	Name of the service, project, programme, policy or strategy being assessed?
	Joint Health and Wellbeing Strategy

1.2	What are the main aims of the proposal?
	<p>The production of a joint health and wellbeing strategy is a statutory duty of the Health and Wellbeing Board. The key ambition of the strategy is for every single resident to enjoy the best possible health and wellbeing throughout the course of their life:</p> <ul style="list-style-type: none"> ● By promoting greater independence, choice and control ● By building up community based support ● By supporting self care and management ● With greater use of early help through targeted/short term interventions ● By imaginative use of new technology ● With fewer people using statutory services

1.3	What are the key outcomes?
	<p>There are four key themes in the joint health and wellbeing strategy:</p> <ul style="list-style-type: none"> ● Mental Health and Wellbeing (top priority: get better at spotting the early signs of mental ill health and intervening early) ● Starting and Growing Well (top priority: support for the first 1001 days, especially for vulnerable communities) ● Living and Working Well (top priority: promote workplace health and remove barriers to employment) ● Ageing Well (top priority: reduce loneliness and isolation for older people)

Section 2: Evidence

2.1	What data is available to understand the likely impacts of the proposal? (e.g. hate crime figures, obesity levels, recycling statistics)
	<p>Lots of data available through JSNA/PHOF and other sources.</p> <p>Mental Health: 25% of adults experience at least one diagnosable mental health problem in any given year; 50% of those with poor mental health had symptoms before the age of 14; between 2006-2014 there were 154 suicides in York, 84% of those were men; York has a higher rate of emergency hospital admissions for intentional self harm than the national average; York has an estimated 2,717 people with dementia and this is expected to rise to 3,503 by 2025</p> <p>Starting & Growing Well: 16% of York's population are children aged 0-15; 10.9% of York's population is a higher education student; 11.7% of children in York were living in poverty in 2015; childhood obesity affects more children in our most deprived wards; during the first two years of life the foundations of a baby's mind are being put in place; when a baby's development falls behind during the first years of life, it is likely to fall even further behind in subsequent years.</p> <p>Living & Working Well: 60% of people in York are of working age (16-64); 3.8% of York's population live in areas that are among the most deprived in the country; poverty is associated with much poorer health and wellbeing outcomes; there are also poorer outcomes for certain vulnerable groups e.g. the gypsy and Roma community and the LGBT population.</p> <p>Ageing Well: over the next 15 years the number of people over 65 in York will increase from 36, 000 to 46, 000 and those aged 75 and over from 17,000 to 26,000; nationally 10% of older people are suffering from chronic loneliness; in 2014 there were 1,771 deaths of York residents; in 2014, 9.2% of households in York were living in fuel poverty; the number of delayed discharges from hospital beds in York is higher than the national average.</p>

2.2	What public / stakeholder consultation has been used to support this proposal?
	<p>Prior to the joint health and wellbeing strategy being drafted a number of engagement events took place. Two open engagement sessions were held in July 2016. These were open to both residents and stakeholders and approximately 60 people attended. The Health and Wellbeing Partnerships Co-ordinator attended the July 2016 Healthwatch York AGM and presented some background information which was discussed and the comments collated. This was very well attended. Healthwatch York volunteers and the Health and Wellbeing Partnerships Co-ordinator spent a day in West Officers Foyer talking to residents and collating their views on what the health and wellbeing priorities should be for the city. Finally there was an online survey asking people what they thought the main priorities were. In total, across all of these pieces of engagement over 1200 comments were received. These were used to help shape the new joint health and wellbeing strategy for the city. A publically available document was produced summarising the 1200 comments received. After the joint health and wellbeing strategy had been drafted there was a period of formal consultation by way of an online survey. Additionally the Director of Public Health presented at and received views from an extraordinary meeting of combined VCS Forums. The feedback from both consultations sources was generally positive.</p> <p><u>Delivery of the joint health and wellbeing strategy</u></p> <p>The delivery of the strategy should not only involve the key partners of the Health and Wellbeing Board, but also stakeholders and service users. The intention is that action plans to deliver against the strategy are co-produced by the theme leads in an inclusive way in conjunction with existing groups and partnerships across the city.</p>

	Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals /communities of identity also be impacted by a different project or policy?)
2.3	<ul style="list-style-type: none">● The joint health and wellbeing strategy is a partnership document and is owned by a number of organisations across the city; all of whom are striving to improve health and wellbeing outcomes for the residents of York● Health and Wellbeing Board have agreed that each theme in the new joint health and wellbeing strategy will be led by a nominate board member(s). The lead board members will be responsible for developing action plans for each of the theme.● The joint health and wellbeing strategy overlaps with some existing strategies and plans such as the Children & Young People's Plan and the Fairer York Strategy.

Part 1
Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents.
 This section relates to the impact of your proposal on the One Planet principles.

For 'Impact', please select from the options in the drop-down menu.
 If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

Equity and Local Economy

Does your proposal?	Impact	What are the impacts and how do you know?
3.1 Impact positively on the business community in York?	Positive	The top priority in the living & working well theme of the joint health and wellbeing strategy is to work with York's employers to promote health and wellbeing in the workplace and to help remove any barriers to the employment of vulnerable groups. Having a diverse workforce reflective of local communities is a positive. A healthier workplace is beneficial for productivity and lost hours through sickness absence.
3.2 Provide additional employment or training opportunities in the city?	Positive	Engagement with residents and stakeholders prior to drafting the joint health and wellbeing strategy indicated that people wanted to see more job opportunities, especially for those who may face difficulties in the market; it is therefore a priority of the strategy to create these opportunities
3.3 Help individuals from disadvantaged backgrounds or underrepresented groups to improve their skills?	Positive	The top priority in the Living and Working Well theme of the joint health and wellbeing strategy is 'to work with York employers to promote health and wellbeing in the workplace and to help remove any barriers to the employment of vulnerable groups'. This will be monitored through a new performance management framework for the strategy.

Health & Happiness

Does your proposal?	Impact	What are the impacts and how do you know?
3.4 Improve the physical health or emotional wellbeing of staff or residents?	Positive	The aim of the whole joint health and wellbeing strategy is to improve both the physical and mental health and wellbeing of residents of all ages. The Living and Working Well theme in the joint health and wellbeing strategy contains an aim to offer a range of support to help residents make good choices about their own health and wellbeing. It also aims to support people to lose weight and maintain a healthy weight, including promoting the benefits of walking and eating healthily.
3.5 Help reduce health inequalities?	Positive	This cross cuts all themes in the strategy and came out strongly in both the engagement and consultation responses when developing the joint health and wellbeing strategy. The strategy has a strong focus on reducing health inequalities running through all of its themes. However whilst the strategy makes reference to a wide range of factors that may contribute to health inequalities (wider determinants of health) it is not always clear how the strategy can address all of these. The strategy, therefore, focuses on some areas in more detail than others. Action planning will highlight where resources should be targeted in order to reduce inequalities.
3.6 Encourage residents to be more responsible for their own health?	Positive	The strategy acknowledges that we need to reduce pressure on our services by supporting people to better manage their own health and wellbeing and by intervening at the earliest sign of problems. It also aims to promote greater independence, choice and control; build up community based support; support self care and management with fewer people using statutory services. One comment from the consultation states: <i>'the emphasis on seeing independence as being able to do things on one's own misses the very strong message from disability organisations over many years - that independence is about receiving the right levels of resources in order to feel as much control over one's life as non-disabled peers.'</i>

3.7	Reduce crime or fear of crime?	Unsure	This was not something that came out strongly in the engagement and consultation undertaken when developing the joint health and wellbeing strategy. However reference is made to crime when talking about the wider determinants of health. An older people's survey will take place later in the year and this includes a section on crime. There may be intelligence available through responses to this that can help identify any specific issues that need addressing in relation to reducing crime and fear of crime for older people. It would be likely that the Community Safety Strategy would take forward any actions in this area.
3.8	Help to give children and young people a good start in life?	Positive	The strategy follows a life course approach with starting and growing well an important theme in this. The top priority is to provide excellent, co-ordinated support through pregnancy and the first two years - the first 1001 days - especially for the most vulnerable communities. Other aims include: reducing inequalities in outcomes for particular groups of children; ensuring children and young people are free from all forms of neglect and abuse; improving services for children; improving services for vulnerable mothers; ensuring that York becomes a breastfeeding friendly city and making sustained progress towards a smoke-free generation in York

Culture & Community

Does your proposal?		Impact	What are the impacts and how do you know?
3.9	Help improve community cohesion?	Positive	The strategy should have a positive impact on community cohesion. In order to deliver the strategy we will need to transform the way we work - with individuals, with communities and with each other. We will look to transform how we work with communities by: <ul style="list-style-type: none"> ● helping to build friendly, resilient communities in York through targeted interventions and support. Such communities need the encouragement and resources to help themselves for example through building networks of peer support ● ensuring that when we commission services, we do so taking full account of the individual circumstances - and, in particular the assets of the community ● reducing the use of traditional medical prescribing and increasing the use of community based solutions - such as joining a club or engaging in volunteering - where this may be the best approach to an individual's problems. As an example, the strategy aims to achieve mental health friendly, dementia
3.10	Improve access to services for residents, especially those most in need?	Positive	There is a focus through all four themes of the strategy on reducing health inequalities for the most vulnerable people in the city. However, this may not be solely around access to services. Strategy delivery also has a focus on the process of transferring responsibility, decision making and (where possible) budgets to individuals so that they can better understand the choices available to them and take full ownership of the outcomes. Reliance on statutory services needs to reduce and we need to ensure that the services we have are targeted to those that most need them most. However we know that we need to improve access to mental health services for some people. Work is underway in the city on a Universal Information & Advice Strategy which the Health and Wellbeing Board are sighted on. This will help in the delivery of the strategy and in signposting residents to the most appropriate support or service they need. Additionally Healthwatch York have produced a comprehensive guide to services and support available in the city for those experiencing poorer mental health. Arrangements for children's early help arrangements have been transformed with the introduction of multi-agency Local Area Teams. This approach will ensure that support is provided to families when they need it and will help prevent escalation of problems. The joint health and wellbeing strategy does not stand in isolation and it is acknowledged that all groups and resources can play a part in delivery.
3.11	Improve the cultural offerings or heritage of York?	Neutral	There are no direct references to cultural offerings in the strategy other than acknowledging this as one of the wider determinants of health. However building resilient communities and community based solutions may include cultural activities - especially in the reducing loneliness element of the strategy. The strategy also acknowledges the importance of the impact the wider determinants of health and wellbeing can have on an individual and this would include access to the cultural offer of the city. There was a positive response received to the strategy consultation from the local cultural partnership.
3.12	Encourage residents to be more socially responsible?	Positive	The strategy seeks to promote the areas in which people can be supported; volunteer to help others and assist in building resilient communities.

Zero Carbon and Sustainable Water		
Does your proposal?	Impact	What are the impacts and how do you know?
3.13 Minimise the amount of energy we use, or reduce the amount of energy we will use/pay for in the future?	Neutral	The strategy does not cover this
3.14 Minimise the amount of water we use or reduce the amount of water we will use/pay for in the future?	Neutral	The strategy does not cover this
3.15 Provide opportunities to generate energy from renewable/low carbon technologies?	Neutral	The strategy does not cover this

Zero Waste		
Does your proposal?	Impact	What are the impacts and how do you know?
3.16 Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling?	Neutral	The strategy does not cover this

Sustainable Transport		
Does your proposal?	Impact	What are the impacts and how do you know?
3.17 Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Positive	The strategy aims to offer a range of support to help residents make good choices about their own health and wellbeing. It also aims to support people to lose weight and maintain a healthy weight including promoting the benefits of walking. It does not specifically encourage the use of sustainable transport
3.18 Help improve the quality of the air we breathe?	Neutral	The strategy makes reference to air quality although does not contain any specific actions around this. Air quality was raised a number of times in the engagement and consultation responses but a direct action was not included in the final strategy. <i>Quote from consultation "Tackling poor air quality, more open and green spaces, less cars in the city and improvements in public transport (particularly buses) were the most common issues raised and then proceed to completely ignore them in your strategy.'</i> The decision to not include this in the joint health and wellbeing strategy was made on the understanding that work is already progressing around this agenda elsewhere in the city. Evidence suggests that air quality does not contribute to ill health in York as much as other factors such as smoking, obesity and emotional and mental wellbeing.

Sustainable Materials		
Does your proposal?	Impact	What are the impacts and how do you know?
3.19 Minimise the environmental impact of the goods and services used?	Neutral	The strategy does not cover this

Local and Sustainable Food		
Does your proposal?	Impact	What are the impacts and how do you know?
3.20 Maximise opportunities to support local and sustainable food initiatives?	Neutral	The strategy seeks to promote healthy eating for all ages. The Health and Wellbeing Board have made a commitment within the joint health and wellbeing strategy to 'promote healthy choices including healthy eating and locally-sourced food.'

Land Use and Wildlife		
Does your proposal?	Impact	What are the impacts and how do you know?
3.21 Maximise opportunities to conserve or enhance the natural environment?	Neutral	The strategy does not make direct reference to this
3.22 Improve the quality of the built environment?	Neutral	The strategy does not make direct reference to this
3.23 Preserve the character and setting of the historic city of York?	Neutral	The strategy does not make direct reference to this
3.24 Enable residents to enjoy public spaces?	Neutral	Access to green spaces was an issue raised quite a few times in the engagement and consultation responses; however there are no direct actions in the strategy about this; other than the aim to build more resilient communities which may enable residents to volunteer outdoors and become more physically active. The Health and Wellbeing Board have agreed to promote the 'five steps to wellness' approach to help people to improve their mental health - this includes a step around physical activity.

3.25

Additional space to comment on the impacts

Additional space to comment on the impacts

Part 1

Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.
If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities

Will the proposal **adversely impact** upon 'communities of identity'?
Will it **help advance equality or foster good relations** between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?	Relevant quality of life
4.1	Age	Positive	The strategy follows a life course approach and thus covers all ages. Comprehensive engagement and consultation took place and was open to all residents and stakeholders. It is known that contributions were made by York Older People's Assembly; All VCS Forums and Youth Council Members (as examples)	
4.2	Disability	Positive	The strategy makes it clear that there are some groups in York where there is evidence of poorer outcomes. Those with a long term condition are referenced; particularly in relation to gaining employment. The strategy refers to vulnerable groups/people which will include those with a disability. An easy read version of the strategy will be produced.	
4.3	Gender	Positive	The strategy seeks to address the known difference in life expectancy between men and women in the most deprived wards.	
4.4	Gender Reassignment	Neutral	Whilst not specifically mentioned this would be considered as part of vulnerable groups/people	
4.5	Marriage and civil partnership	Neutral	This is not specifically mentioned in the strategy	
4.6	Pregnancy and maternity	Positive	The top priority in the starting and growing well theme is to provide excellent, co-ordinated support through pregnancy and the first two years especially for our most vulnerable communities. Progress will be monitored on a number of things including : increasing the percentage of mothers in York who are breastfeeding; improvements in the timeliness of visits and reviews in the first year of life to at least the national average The mental health theme of the strategy has a specific aim to improve services for young mothers, recognising that this group is particularly at risk	
4.7	Race	Neutral	Other than a brief reference as to the size of the BME population in the city there is little reference to Race in the strategy although it would be considered as part of the aim to reduce inequalities in outcomes for particular groups. One of the key principles for the Health and Wellbeing Board is to promote equality of opportunity and access for all communities, and challenge discrimination if it arises Comments received at consultation stage: As a Trustee of the York Race Equality Network (YREN) I will seek to ensure that YREN raises issues of racial inequality as they relate to health and wellbeing and support the strategy particularly in addressing health inequalities for black and minority ethnic people. The BME population of York is small but growing. Currently, in statistical terms, the difficulties, discrimination and inequality faced by BME citizens is often 'lost' amongst the indices for the majority population. This needs to be considered by health providers and social policy makers and positive steps taken to ensure the needs and experiences of the most disadvantaged and vulnerable people in York are not ignored or overlooked. The strategy itself has little to say directly on issues of racial inequality in health matters.	
4.8	Religion or belief	Neutral	There is no specific reference to this but as above, for Race, inequalities associated with religion and belief would be considered as part of the aim to reduce inequalities in outcomes for specific groups. One of the key principles for the Health and Wellbeing Board is to promote equality of opportunity and access for all communities, and challenge discrimination if it arises	

4.9	Sexual orientation	Positive	There is a commitment in the Living and Working Well theme of the joint health and wellbeing strategy to reduce inequalities in outcomes for particular groups, including the LGBT community	
4.10	Carer	Positive	The Ageing Well theme of the joint health and wellbeing strategy aims to recognise and support the vital role played by carers in York.	
4.11	Lowest income groups	Positive	The strategy is very much focused around the most vulnerable groups in the city and this includes those living in the poorer parts of the city where we know there are higher rates of childhood obesity, a greater prevalence of chronic health conditions and lower life expectancy	
4.12	Veterans, Armed forces community	Neutral	Veterans and the armed forces community are not specifically mentioned in the strategy, however they would be considered as part of the aim to reduce inequalities in outcomes for particular groups. One of the key principles for the Health and Wellbeing Board is to promote equality of opportunity and access for all communities, and challenge discrimination if it arises	

Human Rights

Consider how a human rights approach is evident in the proposal

	Impact	What are the impacts and how do you know?
4.13	Neutral	Not specifically mentioned in the strategy
4.14	Neutral	Not specifically mentioned in the strategy
4.15	Neutral	Not specifically mentioned in the strategy
4.16	Neutral	Not specifically mentioned in the strategy
4.17	Neutral	Not specifically mentioned in the strategy
4.18	Positive	One of the key principles of the Health and Wellbeing Board referenced in the joint health and wellbeing strategy is to promote equality of opportunity and access for all communities and to challenge discrimination if it arises and to treat everyone with dignity and respect at all times.
4.19	Neutral	Not specifically mentioned in the strategy

4.20	Additional space to comment on the impacts
<p>Each of the themes in the joint health and wellbeing strategy will have its own action plan. At this stage it will be important to identify specific groups where targeted interventions/services/support are needed.</p> <p>Data will be available on all of the equality and human rights areas above. It is available to lead officers to assist with action planning should they require further evidence to support their plans.</p>	

Part 1**Section 5: Developing Understanding**

Based on the information you have just identified, please consider how the impacts of your proposal could be improved upon, in order to balance social, environmental, economic, and equalities concerns, and minimise any negative implications.

It is not expected that you will have all of the answers at this point, but the responses you give here should form the basis of further investigation and encourage you to make changes to your proposal. Such changes

	Taking into consideration your responses about all of the impacts of the project in its current form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?
5.1	Overall, it is considered that the joint health and wellbeing strategy will have a positive impact in creating a fair, healthy, sustainable and resilient city. Further action planning will lead to a deeper understanding of some of the aims of the strategy and allow for the most effective action to be taken.

	What could be changed to improve the impact of the proposal on the <u>One Planet principles</u>? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)
5.2	As part of action planning against the themes the following improvements could be made: Sustainable transport: Actions around this could be included in action plans for all of the themes in the health and wellbeing strategy; consideration could be given to how to link to initiatives already taking place in the city in relation to sustainable transport Sustainable/locally sourced food: More could be made of this at the action planning stage including discussions around making York a sustainable food city

	What could be changed to improve the impact of the proposal on <u>equalities and human rights</u>? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)
5.3	Race: There is only one small reference to the BME community in the strategy; at the action planning stage and through the performance management framework a greater understanding of specific need should be identified and actions built around this. Action planning for all themes should take into consideration the different impacts for different groups. Veterans: There are no direct reference to veterans in the strategy; this could be addressed at the action planning stage

Section 6: Planning for Improvement

	What further evidence or consultation is needed to fully understand its impact? (e.g. consultation with specific communities of identity, additional data)
6.1	There is an expectation that the lead officers for each of the themes in the joint health and wellbeing strategy will engage with residents and stakeholders as part of the action planning process.

6.2	What are the outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal? Please include the action, the person(s) responsible and the date it will be completed
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Action	Person(s)	Due date

	Additional space to comment on the impacts
6.3	

Part 2**Section 1: Improvements**

Part 2 builds on the impacts you identified in Part 1. Please detail how you have used this information to make improvements to your final proposal.

Please note that your response to question 1.4 in this section must be reported in the One Planet Council implications section of reports going to the Executive.

For the areas in the 'One Planet' and 'Equalities' sections, where you were unsure of the potential impact, what have you done to clarify your understanding?	
1.1	Extensive engagement and consultation took place during the development of the joint health and wellbeing strategy. To provide assurance that HWBB are delivering on the strategy in an appropriate way action plans for all themes will be co-produced with key stakeholders, service users and residents.
What changes have you made to your proposal to increase positive impacts?	
1.2	The strategy was developed using a co-production method and the delivery action plans will be developed in a similar way
What changes have you made to your proposal to reduce negative impacts?	
1.3	The strategy was developed using a co-production method and the delivery action plans will be developed in a similar way
Taking into consideration everything you know about the proposal in its revised form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?	
Your response to this question must be input under the One Planet Council implications section of the Executive report. Please feel free to supplement this with any additional information gathered in the tool.	
1.4	The overall impact is considered to be positive which is as expected as the joint health and wellbeing strategy is intended to improve the health and wellbeing of York's residents. Progress against delivery will be regularly monitored through a specially designed performance management framework.
Any further comments?	
1.5	None.